



Fulfil the NPT: From nuclear threats to human security

An Open Letter to the States Parties of the Nuclear Non-proliferation Treaty

August 5, 2022

Dear Representatives of China, France, Russia, the UK the USA and other States Parties to the NPT,

Nuclear weapons threaten current and future generations. The security they may have provided in the 20th Century has no place in the world of today and tomorrow, which is struggling to address the COVID pandemic, stabilise the climate, resolve national and international conflicts in peaceful ways, protect cyberspace, and advance human security and the sustainable development goals.

It is time to start phasing out the role of nuclear weapons in security doctrines and develop a practical plan to achieve the peace and security of a nuclear-weapon-free world.

At the Tenth Review Conference of the Non-Proliferation Treaty (NPT-X) in 2022, we call on you to:

1. Start the process to permanently end arms racing and phase out the role of nuclear weapons in security doctrines by supporting the adoption of no-first-use policies and cessation of the manufacture of nuclear weapons no later than the 11th NPT Review Conference in 2025;
2. Commit to a timeframe of no later than 2045 to fulfil the Article VI obligation to achieve the global elimination of nuclear weapons;
3. Agree to adopt a concrete plan to implement this commitment, including through the systematic and progressive reduction of nuclear arsenals, at the Conference on Disarmament or the 11th NPT Review Conference;
4. Agree to shift budgets and public investments from the nuclear weapons industry to instead support public health, climate stabilization and sustainable development.

The NPT was adopted in 1970 for a fixed timeframe of 25 years, after which it was expected that it would be replaced by a more comprehensive nuclear disarmament regime. This did not happen.

In 1995 the NPT was extended on the basis of three near-term (incremental) commitments – to achieve a Comprehensive Test Ban Treaty (CTBT) by 1996, to negotiate a fissile materials treaty and to establish additional nuclear-weapon-free zones especially in the Middle East – and a more comprehensive commitment by the nuclear armed States to reduce nuclear weapons in a process leading to their total elimination. Of these, only the CTBT has been negotiated, and it has yet to enter-into-force.

There can be no excuse for not achieving the three incremental commitments in the near future, and the more comprehensive commitment – the global elimination of nuclear weapons – within the next 25 years, if not sooner.

A key measure to reduce the risk of a nuclear war and to start phasing out the role of nuclear weapons in security doctrines while maintaining strategic stability, is to commit to never initiate nuclear warfare by adopting no-first-use (or sole purpose) policies and related operational controls.

Options to use nuclear weapons first in a conflict, and preparations to enable such a first-use, escalate tensions and risks, stimulate counter measures such as launch-on-warning, justify nuclear modernisation programs and prevent negotiations on nuclear disarmament. First-use options are literally playing with fire in very combustible situations and have nearly led to a nuclear war being initiated by mistake or miscalculation.

Unilateral no-first-use declarations, bilateral no-first-use agreements and/or a multilateral no-first-use agreement can reduce these risks. We commend China and India for already adopting unilateral no-first-use policies and we commend China and Russia for adopting a bilateral no-first-use agreement. These can be followed by nuclear force restructuring and operational controls to implement no-first-use policies, and to build credibility and confidence in the policies to further reduce nuclear risks.

And most importantly, the adoption of no-first-use or sole purpose policies could open the door to the nuclear armed states and their allies joining negotiations for the complete elimination of nuclear weapons. If nuclear weapons are required to deter against a range of threats – not only nuclear weapons – then countries relying on nuclear deterrence will most likely not agree to eliminate the weapons while these other threats still exist. However, if the only purpose of a country’s nuclear weapons is to deter against the nuclear weapons of others, then the country can agree to join a verified nuclear disarmament process as long as all other nuclear armed countries participate. For this reason, the States Parties to the NPT also need to engage with the states which are not parties (India, Israel, North Korea and Pakistan) in the nuclear disarmament process.

We thank the governments of China, France, Russia, the UK, USA and other States Parties to the NPT for considering this letter, and we look forward to supporting and engaging with you as you adopt these policies and as we jointly establish the peace and security of a nuclear-weapon-free world.

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Member, European Leadership Network*

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Independent Disarmament Researcher*

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*Co founder Peace People,
Nobel peace laureate 1976*

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*Former Head of Verification & Security Policy, Alternate Head of NPT
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*Former Director General, Organization for the Prohibition of
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*Former UN Assistant Secretary-General and UN Humanitarian
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Former Egyptian Ambassador to the UN in Geneva*

Military leaders and personnel

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Member, Veterans for Peace Chapter 35

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Veterans for Peace, Chapter 80 Duluth, MN - Superior, WI

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Member, Veterans For Peace

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Member, Veterans For Peace

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*Legacy of the Atomic Bomb, Recognition for Atomic Test Survivors
(LABRATS) International*

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Past President, Veterans For Peace

Gregory Corning (United States)

President, Veterans For Peace, Santa Fe New Mexico chapter

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*President, D2X Construction LLC.
Veteran For Peace, Wounded and disabled 1968 combat veteran*

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Former President, Veteran For Peace #92

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Member, Veterans for Peace

Bonnie Gorman RN (United States)

Veterans For Peace

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Member, Veterans for Peace

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Past-President, Veterans For Peace

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ICAN FRANCE Mouvement de la Paix

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Secretary, Veterans for Peace Santa Fe Chapter

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Veterans for Peace

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*President, IDN-Initiatives pour le Desarmement Nucleaire.
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*Founder, LABRATS (Legacy of the Atomic Bomb. Recognition of
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Veteranos por la Paz España

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*Campaign for Nuclear Disarmament and Peace
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CCMP Social Media Chair / Veterans For Peace

Garett Reppenhagen (United States)

Executive Director, Veterans For Peace

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Member, Spokane Veterans For Peace #35

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Member, Veterans For Peace

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Rick Staggenborg MD (United States)

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*Member, Veterans for Peace - National Nuclear Abolition Working
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Jim Wohlgemuth (United States)

Member, Veterans for Peace, the Hector Black Chapter

Michael Wong (United States)

Vice president, San Francisco chapter #69, Veterans for Peace

Academics and Scientists

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Ahmadu Bello University

Robert Acheson (Canada)

Science for Peace

John Kian Adawag (Philippines)

Member, Foreign Service Club

Lyceum of the Philippines University-Manila

Gloria Adebisi (Nigeria)

Prof. Peace & Conflict Resolution, Nat. Coordinator SIHDEVAS

Dian Agcapen (Philippines)

IR Student, Lyceum of the Philippines University-Manila

Professor Roberta Ahlquist (United States)

College of Education at San Jose

Mikhaela Alejo (Philippines)

Student of International Relations

Saif Ali (Pakistan)

Student of International Relations (IR)

National Defence University, Islamabad

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Associate Professor Emeritus, University of Copenhagen.

Chair, Pugwash Conferences Denmark

Steffi Bacomo (Philippines)

Lyceum of the Philippines University

Prof. Angelo Baracca (Italy)

Retired Professor of Physics, University of Florence

Prof. Angelo Baracca (Italy)

Retired professor of Physics, University of Florence

Prof. Leonardo Bargigli (Italy)

University di Firenze, Dipartimento di Scienze per l'Economia e l'Impresa.

Martin Bassant (United Kingdom)

Member of Scientists 4 Global Responsibility

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University of Chicago

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Coeditor, INEP (Neue Entspannungspolitik jetzt! Germany)

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Bulletin of the Atomic Scientists

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University of Technology Sydney

Dennis Richard Bury (United Kingdom)

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Emeritus Professor, La Trobe University

Raphael Capalad (Philippines)

International Relations Student

Lyceum of the Philippines University – Manila

Eriqca Castro (Philippines)

Student of International Relations

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Retired Lecturer, Calcutta University

Dr. W Arthur Chapman (United Kingdom)

Doctor of Philosophy (PhD) Atmospheric Physics. Partner, The Curiosity Shop.

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Professor (retired) and former Dean of the School of International Studies, Jawaharlal Nehru University, New Delhi.

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Bari University and the Italian Union of Scientists for Disarmament - Unione Scienziati per il Disarmo (USPID)

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LPU-Manila College of International Relations

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MSc Political Ecology

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*Professor Emeritus
Université Libre de Bruxelles / Université de Liège*

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Retired Professor, University Laval

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GHRD Europe Team Coordinator, University of Glasgow

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Student, PIASS

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Student, Liceo Maria Ausiliatrice

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Stockholm International Peace Research Institute (SIPRI)

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Peace Research Institute Frankfurt (PRIF)

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University of Toronto. Vice-President, Science for Peace

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*Campaigner for World's Youth for Climate Justice
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National Secretary, Unione Scienziati Per Il Disarmo

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Lyceum of the Philippines University

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College of International Relations*

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Honorary Associate, University of Sydney

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*Nobel laureate in physics 1979
Metcalf Professor of Mathematics and Physics, Boston University.*

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Science for Peace

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Lyceum of the Philippines University

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Autoridad regulatoria Nuclear

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Professor Emeritus, Mathematics and Natural Philosophy, Harvard University. Member, National Academy of Sciences

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Science for Peace

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Geneva School of Diplomacy and International Relations

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Lyceum of the Philippines University

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Unione Scienziati per il Disarmo (USPID)*

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Lyceum of the Philippines University

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Former President of the Pakistan Peace Coalition*

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Scientists for Global Responsibility

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Student, NED UET

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Professor of International Studies (ret.)

Dr. Tanya Ogilvie-White (Australia)
Asia-Pacific Leadership Network

Marc Ollivier (France)
*Syndicat National des Chercheurs Scientifiques - Enseignement
superieur et Recherche (SNCS-FSU)*

Giuseppina Orlandini (Italy)
Senior Professor, University of Trento

Elio Pagani (Italy)
Dottore in scienze politiche, President of Abbasso la guerra OdV

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University of Genoa

Dr. Ikonou Pantelis (Greece)
Former International Nuclear Safeguards Inspector

Prof. Giorgio Parisi (Italy)
*Nobel Laureate in Physics, 2021.
Member US National Academy of Sciences.
University of Rome*

Stuart Parkinson (United Kingdom)
Executive Director, Scientists for Global Responsibility

Dr. Christine Parkinson (United Kingdom)
Retired Scientist

Dr Erik Paul (Australia)
*Vice President of the Centre for Peace and Conflict Studies,
University of Sydney*

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Centro Studi Sereno Regis, Torino

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University di Camerino

Prof. Marc Pilisuk (United States)
Professor Emeritus

Steven Pinker (United States)
Johnstone Family Professor of Psychology Harvard University

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*1986 Nobel Laureate in Chemistry
University of Toronto. Founding Chair Canadian Pugwash.*

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*PhD hab. PhD h.c. Professor of Szczecin University
University of Szczecin*

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*Calitifornia Institute of Technology
Nobel Laureate in Physics, 2004*

Prof. Michael Prieur (France)
President, Centre international de droit compare de l'enviornnement

Pep Puig i Boix (Spain)
*PhD engineer.
Group of Scientists and Engineers for a Non Nuclear Future*

Prof. R. Rajaraman (India)
Emeritus Professor, Jawaharlal Nehru University, New Delhi

Jeanelle Relucio Ramos (Philippines)
*International Relations Student
Lyceum of the Philippines University – Manila*

Prof. Sandra Raponi (US)
*Associate Professor (Philosophy) and Director of the Social Justice
Program, Merrimack College*

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Founding Director, International Institute on Peace Education

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Adjunct Professor, UBC School of Public Policy and Global Affairs

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Professor Emerita of English, Saginaw Valley State University

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*1993 Nobel Laureate in Physiology or Medicine
Chief Scientific Officer, New England Biolabs*

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*Distinguished Professor, Rutgers University. Former Member,
Intergovernmental Panel on Climate Change*

Roshiel Jannah Reyes (Philippines)

Lyceum of the Philippines University – Manila

Dr. Nick Ritchie (United Kingdom)

University of York

Jerry Rivers (United States)

*Environmental Scientist
North American Climate, Conservation and Environment (NACCE)*

Ejilah Robinson (Nigeria)

*Assoc. Professor of Energy Studies/EU Climate pact Ambassador
Abubakar Tafawa Balewa University, Bauchi*

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University of Geneva

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Historian, writer and novelist

Nathan Saliwonchik (Canada)

College of Arts, University of Guelph

Dr Olamide Samuel (Nigeria)

University of Leicester, Third Nuclear Age Project

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Professor Emeritus of Physics, Wayne State University

Prof. Manabu Sato (Japan)

Professor Emeritus, The University of Tokyo

Professor Tom Sauer (Belgium)

Universiteit Antwerpen

Prof. Elaine Scarry (United States)

*Author, Thermonuclear Monarchy: Choosing between Democracy
and Doom. Professor, Harvard University*

Prof. Juergen Scheffran (Germany)

*Co-Chair, International Network of Engineers and Scientists for
Global Responsibility (INES)*

Anja Schmid (Switzerland)

*Student in 'language and communication' at the University of Basel,
Switzerland*

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University of Arizona

Charlotte Sheasby-Coleman (Canada)

*Member, Board of Directors,
Canadian Voice of Women for Peace*

Prof. Luca Simoncini (Italy)

Department of Information Engineering, University of Pisa

Prof. Erika Simpson (Canada)

*Professor of International Politics and President of the CPRA,
Western University and Canadian Peace Research Association*

Sreoshi Sinha (India)

Doctoral Research Scholar, Jamia Millia Islamia

Patricia Ann Sioson (Philippines)

Student, CIR, Lyceum of the Philippines University-Manila

Prof. Ivo Slaus (Croatia)

*Honorary president, World Academy of Art and Science.
Member, Pugwash Council*

Frank Stilwell (Australia)

*Professor Emeritus in Political Economy
University of Sydney*

Andy Stirling (United Kingdom)

Science Policy Research Unit, University of Sussex

Dr. Gwendolyn Struik (New Zealand)

PhD in Ecology

Prof. Annick Suzor-Weiner (France)

Professor emeritus, IDN / Pugwash-France

Prof. Tatsujiro Suzuki (Japan)

Pugwash Japan

Casper Sylvest (Denmark)

*Associate Professor, Department of History
University of Southern Denmark*

Takao Takahara (Japan)

*Director, PRIME; Vice President, Peace Depot
Professor of International Politics and Peace Research, Meiji Gakuin
University*

Guglielmo Tamburrini (Italy)

*Professor of Philosophy of Science
University of Naples Federico II*

Prue Taylor (New Zealand)

University of Auckland, New Zealand

Rachel Reesor Taylor PhD (Canada)

Sciences Religieuses, McGill University

Prof. Terumi TERAOKA (Japan)

Professor Emeritus, Nagoya Institute of Technology

Prof. Marco Tinivella (Italy)

School Professor

Prof. Swee-Hin Toh (Canada)

Professor Emeritus, University of Alberta

Marco Toma (Italy)

Postdoc researcher, University of Genova

Professor Owen Brian Toon (United States)

*Professor of atmospheric and oceanic sciences. University of
Colorado at Boulder*

Charalampos Tsoumpas (Netherlands)

Professor in Quantification in Molecular Diagnostics and

*Radionuclide Therapy
University of Groningen*

Dr Miroslav Tuma (Czech Republic)
Institute of International Relations in Prague

Professor Kenji Urata (Japan)
*Professor Emeritus of Law, Waseda University. Board Member,
International Association of Lawyers Against Nuclear Arms (IALANA)*

Seagn Ashley Valencia (Philippines)
College of International Relations

Prof. Dr. Biljana Vankovska (Macedonia)
As. Cyril and Methodius University

Dr. Hernan L. Villagran MSc (Chile)
Independent Analyst/Strategist, Researcher - Physicist

Noah Vonlanthen (Switzerland)
*Founder of Scientists and Academics for Climate Action (SACA)
International*

Prof. Jennifer Wade (retired) (Canada)
D. Litt. LL.D. OBC

Dr. Adam Wilkins (Germany)
*Evolutionary biologist, Institute of Theoretical Biology at Humboldt
University zu Berlin*

Hans van Willenswaard (Thailand)
Right Livelihood College Bangkok

Prof. Robert Wilson (United States)
*Robert W. Wilson Center for Astrophysics, Harvard & Smithsonian.
Co-recipient, Nobel Prize in Physics, 1978*

Prof. Lawrence Wittner (United States)
Professor of History Emeritus, State University of New York/Albany

Prof. Carl Wunsch (United States)
*Cecil and Ida Green Professor of Physical Oceanography,
Massachusetts Institute of Technology*

Prof. Patrick ZAHND (France)
Sciences Po Paris / PSIA

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Member of Parliament

Johannes Ahlefeldt (Germany)
Political Advisor to SPD Parliamentary Group

Kazi Nabil Ahmed (Bangladesh)
*Chairperson, Bangladesh Parliamentary Council of Parliamentarians
for Nuclear Non-proliferation and Disarmament (PNND)*

Tadatoshi Akiba (Japan)
Former Mayor of Hiroshima

Mayor Manuel De Araujo (Mozambique)
Mayor of Quelimane City. Member, Mayors for Peace

Prof. Aytug Atici (Turkey)
*Former MP, Republican People's Party (CHP).
PNND Council member*

Mohamed Awad Aly (Egypt)
*Chairperson, Egyptian Green Party
PNND Council Member*

Jasminka Bajlo (Croatia)
City representative and Executive Member, Mayors for peace

Petra Bayr MA MLS (Austria)
*Member of Parliament, Austrian National Assembly
Executive member, Parliamentarians for Global Action*

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Member of the House of Lords

Alcides Bizarro (Portugal)
*Chefe da Diviseo de Cultura e Desenvolvimento Social, Municipality
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*Honorary President, Inter-Parliamentary Union
PNND Co-President*

Baroness Caroline Cox (United Kingdom)
Independent member, The House of Lords, UK Parliament

Tarja Cronberg (Denmark)
*SIPRI Distinguished Associate Fellow. Former Member of Parliament,
Green Party Leader and Minister of Labour.*

Ghislain Chikez Diemu (DRC - Congo)
*Member of Parliament, DRC
Former Minister of Defence and Veteran's Affairs*

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PNND Council member. Former MP

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*Member of Parliament for Vancouver Centre
PNND Council Member. OSCE Parliamentary Assembly Special
Representative on Gender Issues*

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*Member of the UK House of Lords. Co-Chair, All-Party Parliamentary
Group on Global Security and Non-Proliferation*

Marian Hobbs (New Zealand)
*PNND Council Member. Former parliamentarian.
Former Minister for the Environment and Minister for Disarmament
and Arms Control.*

Jan Hoekema (Netherlands)
*President, Pugwash Netherlands.
Former Mayor and member Mayors for Peace*

Mokammel Hossian (Bangladesh)

Assistant Director, National Parliament House, Bangladesh

Dr Paul Charles Hutchison MD (New Zealand)

Former Member of Parliament and Chair of PNND NZ

Tadashi Inuzuka (Japan)

Executive Director, Coalition 3+3. Former Senator from Nagasaki.

Baroness Jones of Moulsecoomb (United Kingdom)

Member of the House of Lords

Graham Kelly (New Zealand)

Former New Zealand Parliamentarian and founder of PNND NZ

Waseqa Ayesha Khan (Bangladesh)

Executive Member, PNND-Bangladesh Parliamentary Council

Bill Kidd MSP (United Kingdom)

PNND Co-President

Convenor, Scottish Parliament Cross Party Group on Nuclear Disarmament

Prof. Sergey KOLESNIKOV (Russia)

Member of Russian Academy of Sciences

Former Member of Parliament.

Former Co-President of PNND and IPPNW

Shoichi Kondo (Japan)

Member, House of Representatives of Japan. Executive member, Parliamentarians for Nuclear Non-proliferation and Disarmament

Jasmine Krotkov (United States)

Former member of the Montana House of Representatives.

Dr. Andrew Leigh MP (Australia)

Parliament of Australia. PNND Member

Baroness (Ruth) Lister of Burtersett (United Kingdom)

Member, House of Lords. Fellow of the British Academy.

Former Director, Child Poverty Action Group

Francesco Lo Cascio (Italy)

Consulta per la pace del comune di Palermo

Andy Macdonald MP (United Kingdom)

Shadow Secretary of State for Employment Rights and Protections

Member of Parliament

Gian Giacomo Migone (Italy)

Former member of the Senate, Republic of Italy

Chair, Foreign Relations Committee, 1994-2001

Christine Muttonen (Austria)

PNND Co-President

Former President of the OSCE Parliamentary Assembly

Margareta Kiener Nellen (Switzerland)

Board of Peace Women Across the Globe and Basel Peace Office

former MP; Member of Parliamentarians for Nuclear Non

Proliferation (PNND)

Asaduzzaman Noor MP (Bangladesh)

Executive Member, PNND-Bangladesh Parliamentary Council

Soraya Post (Sweden)

Former Member of European Parliament

Dr. Sahar Qawasmi (Palestine)

Member of Parliament (Palestine Legislative Council).

PNND Member.

Senator Janet Rice (Australia)

Australian Greens

Gediminas Rimdeika (Lithuania)

Former Lithuanian SAPIEGA hospital director and Head of Lithuanian Chernobyl medical center

Former Lithuanian Parliament health committee adviser

Hon Matthew Robson (New Zealand)

President, Aotearoa Lawyers for Peace

Former Minister for Disarmament and Arms Control of New Zealand

Douglas Roche (Canada)

Former Canadian Ambassador for Disarmament

Founding Chair, Parliamentarians for Nuclear Non-proliferation and Disarmament

Shawki Shamsan MP (Yemen)

Member, Yemeni parlement

Maria Ivone Soares (Mozambique)

Deputada da Assembleia da Republica, Partido RENAMO

Senator Jordon Steele-John (Australia)

Australian Greens

Hon Maryan Street (New Zealand)

Former New Zealand MP and Chair of PNND

Håkan Svenneling (Sweden)

Member of Parliament, The Riksdag

Norman Gerardo Tayag (Philippines)

Chief Political Affairs Officer, House of Representatives Philippines

Bodil Valero (Sweden)

Former Member of Parliament.

Global Chair, G100 Security and Defence Wing

Silvia Vazquez (Argentina)

Country Chair G100 Security and Defense

President, Green Party Argentina

Thore Vestby (Norway)

Chairman, Ichi Foundation.

Former Mayor of Frogn and Executive Member of Mayors for Peace

Karsten D. Voigt (Germany)

Former president of Parliamentary Assembly of NATO

Jim Walsh (Ireland)

Former Irish Senator

Julie Ward (United Kingdom)

Former Member of the European Parliament.

Member, CND UK & PNND

Nada Zaarour (Lebanon)

Former president, Green Party of Lebanon

Uta Zapf (Germany)

PNND Council Member.

Former chair of the Subcommittee on Disarmament, Arms Control and Non-Proliferation of the Deutsche Bundestag

Religious leaders and representatives

Jeanne Allen (United States)

Member, Pax Christi Western Massachusetts

Sister Mary Catherine Antczak (United States)

Dominican Sisters of Mission San Jose

Peter Archer (New Zealand)

Member, Pax Christi Aotearoa New Zealand

Antoinette Baier (United States)

Catholic Worker

Bekky Baker (United States)

Program Manager, Intercommunity Justice and Peace Center

Karen Ball (United States)

Pax Christi San Antonio

Dr Sylvia Barnard (United States)

Anglican Pacifist Fellowship

Sister Ruth Battaglia (United States)

Congregation of Sisters of St. Agnes

John Baum (United States)

Pax Christi

Sister Catherine Marie Bazar (United States)

Dominican Sisters of Mission San Jose, CA

Janet Benjamin (United States)

Recording Clerk, Friends Upstate Worship Group

Regina Birchem (United States)

Pax Christi; Womens' International League for Peace and Freedom

Judith Blue (United States)

Medford Congregational United Church of Christ

Faye Boom (United States)

Friends Committee on National Legislation (FCNL)

Annette Breiling (United States)

Co-chair Baltimore Yearly Meeting Peace & Social Concerns Committee (Quaker)

Catherine Brown (United States)

Pax Christi USA

Thomas Butts (United States)

Friends Committee on National Legislation (FCNL)

Clare Julian Carbone (United States)

Clinical social worker. Hospice chaplain

Reverend Caren Caldwell (United States)

United Church of Christ

Valerie Carlton (United States)

Pax Christi, USA

Joseph Carson (United States)

Affiliation of Christian Engineers

Janice Cebula (United States)

President, Sisters of St. Francis, Clinton, Iowa

Joan Clarke (Canada)

Karios

Stephen Colecchi (United States)

Former Director, Office of International Justice and Peace, U.S. Conference of Catholic Bishops;

William Collins (United States)

Roman Catholic and Aiken Interfaith Partners

M Doretta Cornell (United States)

Chair, RDV Social Justice Board, Sisters of the Divine Compassion

Eloise Cranke (United States)

Member, Methodist Federation for Social Action, Iowa Chapter

Mirella Cravanzola (Italy)

Pax Christi Italia

Mirella Cravanzola (Italy)

Pax Christi Italia

Catherine Crockett (United States)

Board President, Monterey Peace and Justice Center

Steve Dagger (United States)

Montana Friends Committee on National Legislation Advocacy Team

Barbara and Jim Dale (United States)

First United Methodist Church, Decorah IA

Franco Dinelli Ph. D. (Italy)

Pax Christi

Dr. Arthur Donart (United States)

Clergy Retired

Shelley Douglass (United States)

Mary's House Catholic Worker

Paul-Mary Draxler (United States)

School Sisters of Notre Dame

Stephanie du Fresne (New Zealand)

Clerk, Quaker Peace and Service Aotearoa New Zealand

Dennis Duffell (United States)

Regional Coordinator, Pax Christi Pacific Northwest

Susan Entin (United States)

MAPA QCAN and Emmanuel Church of Boston

Sister Veronica Esparza Ramirez (United States)

Dominican Sisters Of Mission San Jose

Sister Jean Fallon (United States)

Maryknoll Sisters of St. Dominic

Patricia Ferrone (United States)

Co-coordinator St. Susanna Parish Pax Christi and Pax Christi MA

Rev. Michael Fieleke (United States)

Morning Star Zen Sangha

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Member, Interfaith Communities United for Justice and Peace

John Flynn (United States)
Pax Christi La Salatte

Aisha Francis (Canada)
Executive Director
KAIROS: Canadian Ecumenical Justice Initiatives

Nicole Freeman (United States)
Clerk of Record
Columbia Friends Meeting

Pascale Fremond (Canada)
President, Religions for Peace Canada

Martha Gallahue (United States)
Clergy Leader, NGO Representative at the UN.
United Religions Initiative; American Ethical Union

Kelsey Gallo (United States)
Interfaith Partners of South Carolina

Ela Gandhi (South Africa)
Founder, Gandhi Development Trust. Co-President, Religions for Peace

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Multifaith Voices for Peace & Justice

Grace Gifford (United States)
Clerk, Horry Friends Meeting/Quakers

Mary Girard (Canada)
Peace and Social Concerns of Ottawa Quakers

Sister Eleanor Goekler (United States)
Spiritual Director at Missionary Sisters of the Immaculate Conception

Ida Green (United States)
Sisters of St. Francis, Clinton IA

Dr Linda Groetzinger (United States)
Second Unitarian Church of Chicago

Sister Barbara Hagel (United States)
Dominican sisters of Mission San Jose

Mary Hanson (United States)
Chair, Seattle Fellowship of Reconciliation

Rev Jonathan Hartfield (New Zealand)
Anglican Pacifist fellowship nz

David Hartsough (United States)
San Francisco Friends Meeting

Sister Beatrice Hernandez (United States)
Wheaton Franciscans JPIC Office

Elaine Hickman (United States)
Seattle Fellowship of Reconciliation. Seattle Mennonite Church Just Peace Council

Gillian Hind (United Kingdom)
Sheffield Central Quaker Meeting

Margaret Hockey (New Zealand)
Quaker

Patricia Hogan (United States)
Member, Missoula MT Friends Meeting

Blanche Hopkins (United States)
SC Interfaith Partners

Roger Horne (United Kingdom)
Christian Campaign for Nuclear Disarmament

Margaret Kling Jane CSJP (United States)
Sisters of St. Joseph of Peace

Paulissa Jirik (United States)
Sister, School Sister of Notre Dame

The Reverend Jan Jorgensen (Canada)
Kahnawake United Church

Ann Marie Judson (United States)
Pax Christi Harrisburg

Masamichi Kamiya (Japan)
Senior Advisor, Religions for Peace Asia

Valarie Kaur (United States)
Founder and Director, Revolutionary Love Project;
Sikh American civil rights leader

Marian Klostermann (United States)
Sisters of St. Francis, Dubuque, IA

Bruce Knotts (United States)
Director, UUA Office at the United Nations
Unitarian Universalist Association

Sister Rita Kohut (United States)
Ursuline Sisters

May Kotsakis (Australia)
Hon. Secretary, Melbourne Unitarian Peace Memorial Church

Janet LaFountain (United States)
Justice & Peace Team, Medford Congregational Church

David Lambert (United States)
Fellowship of Reconciliation

Kathryn Lawlor (United States)
Sisters of Charity, BVM

Anselmo Lee (Republic of Korea)
Co-Representative, Pax Christi Korea

John Liebmann (United States)
Member, All Souls Nuclear Disarmament Task Force

Davorka Lovrekovic (Germany)
International Fellowship of Reconciliation

Peter Low (New Zealand)
Senior Member, Christchurch Quakers

Joyce M Rothermel (United States)
Chair, Social Justice and Peace Committee, St. Mary Magdalene Parish

Charles MacArthur (United States)

Presbyterian Church of the USA

Ethel MacDonald (United States)

Friends Committee on National Legislation (FCNL)

Mark MacDonald (Canada)

*National Indigenous Anglican Archbishop
The Indigenous Sacred Circle of the Anglican Church of Canada*

Therese MacKenzie (United States)

Society of the Holy Child

Jenny Manley (United Kingdom)

SGI-UK member

Andrea Mann (Canada)

*Director, Global Relations, Anglican Church of Canada
Anglican Church of Canada*

Carol McAndrew (Canada)

Co-Chair, KAIROS Ecumenical Committee Salmon Arm BC

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Sisters of Loretto

Sister Glenn Anne McPhee (United States)

Dominican Sisters of Mission San Jose

Jayne Meadows (United Kingdom)

Quaker Community Bamford

Barbara Merrifield (United States)

Montana Team, Friends Committee on National Legislation

Evalee Mickey (United States)

Pax Christi USA

David Minifie (New Zealand)

Quaker

Michel Monod (Switzerland)

Member, International Fellowship of Reconciliation

Mary Beth Moore (United States)

Sister's of Charity

Rev. Robert Moore (United States)

Regional Executive Director, Coalition for Peace Action

Anne Morris (Canada)

Salmon Arm Ecumenical KAIROS Committee

Abdul Malik Mujahid (United States)

Imam, Justice For All

Michael Neuroth (United States)

*Policy Advocate for International Issues
United Church of Christ*

Edith Newman (United States)

Board member, Pax Christi Metro New York

Rev Linda Nicholls (Canada)

*Archbishop and Primate,
Anglican church of Canada*

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Quaker. Vice-president of the Council of Churches in the Netherlands

Jussi Ojala (Finland)

Finnish Christian Peace Association

Eileen Olexiuk (Canada)

Soka Gakkai International (SGI)

Jenny O'Neill (United Kingdom)

Pax Christi and IOna

Rosemarie Pace (United States)

Co-coordinator, Pax Christi New York State

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Chairperson, Pax Christi Scotland

Dr. Viola Palmer (New Zealand)

Kapiti Quakers

Paul Parker (United Kingdom)

Recording Clerk, Quakers in Britain

Rev. Dr. John Pawlikowski (United States)

*Professor Emeritus of Social Ethics,
Catholic Theological Union*

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Zweig (International Fellowship of Reconciliation - Austria)*

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Dominican Sisters of mission san jose

Sister Mary Pendergast (United States)

Sisters of Mercy

Sister Reina Perea (United States)

Dominican Sisters Mission San Jose (CA)

Lorin Peters (United States)

*Pax Christi USA Disarmament Working Group.
Physicists' Coalition for Nuclear Threat Reduction*

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Sisters of Notre Dame USA

Sister Susanne Phelan (United States)

Clinton Iowa Franciscans

Risto Pontela (Finland)

Provost, Finnish Christian Peace Association

Michael Pulham (United Kingdom)

Christian Campaign for Nuclear Disarmament

Patricia Pulham (United Kingdom)

Christian Campaign for Nuclear Disarmament

Guy C. Quinlan (United States)

All Souls Nuclear Disarmament Task Force

Simone Ramacci (United Kingdom)

Asst. Pastor, Wivenhoe Congregational Church

Philippa Rowland (Australia)

*President/Deputy Chair
Multifaith SA/Religions for Peace Australia*

Rachel Rowlands (United Kingdom)

Quaker, Sheffield Creative Action for Peace

Louise Royer (Canada)

Pastorale sociale, Anglaise catholique Montreal

Ellen Rubin (United States)

Jewish Voice for Peace

Sister Jane Rudolph (United States)

Dominican Sisters of Mission San Jose

Eric Schiller (Canada)

Quakers

Joe Schmitt (United States)

Deacon, Catholic/St. Thomas More Catholic Student parish

Ruth Schock (United States)

Sister

Charles Sharpe (United States)

Humboldt Unitarian Universalist Fellowship

Martin Singe (Germany)

Pax Christi Bonn. Redaktion Friedensforum

Lotta Sjöström-Becker (Netherlands)

President, International Fellowship of Reconciliation (IFOR)

Nancy Small (United States)

Ambassador of Peace, Pax Christi USA

JoAnn Snodgrass (United States)

Jesus Christ Prince of Peace Catholic Church

Ulrich Sonn (Germany)

Fellowship of Reconciliation

Gray Southon (New Zealand)

*Climate Emergency Correspondent,
Quakers Aotearoa/NZ*

Rev. Jerald Stinson (United States)

United Church of Christ

Maryanne Stone-Jimenez (Canada)

Pax Christi Toronto

Rev. Dr. Esther R. Suter (Switzerland)

*International Association for Religious Freedom (IARF) and
International Association of Women (IAW)*

Sandra Svenningsen (United States)

*Chairperson, Church and Society Committee, Sparta United
Methodist Church, Sparta NJ*

Rev William Swing (United States)

*Founder, United Religions Initiative: Voices for a World Free of
Nuclear Weapons*

Don Marco Tenderini (Italy)

Prete, Caritas Lecco

Raymond Tetrault (United States)

Pax Christi USA

Martin Tiller (United Kingdom)

Christian Campaign for Nuclear Disarmament

Phyllis Townley (United States)

Pax Christi

Father Carl Vacek (United States)

Franciscan Friars, T.O.R.

Rev Michael Vorster (South Africa)

Director, Ecumenical Affaris Unit, Methodist Church of South Africa

Linnea Wang (United States)

Quaker

Peter Ware (United States)

*Chairperson, Justice and Peace Team
Medford Congregational UCC Church*

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Community Ministry

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Member, Pax Christi

Kate Weiss (United States)

Quaker

Patricia Weldon (United States)

Sisters of St. Francis

Maria Werson (United Kingdom)

SGI Buddhist

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Catholic BVM Sisters

Monica Willard (United States)

UN Rep, United Religions Initiative

Sister Marilyn Wilson BVM (United States)

Sisters of Charity, BVM

Marjorie Wisor (United States)

Sisters of St. Francis

Sharon Young (United States)

*Montana Advocacy Team of the Friends Committee on National
Legislation*

Bob Zeigler (United States)

Member Pax Christi USA

Civil society leaders and representatives

Elizabeth Aaronsohn (United States)

We Refuse to Be Enemies

Ambassador Aymen Abbas (Pakistan)

NFLYP, State Bank of Pakistan

Hussaini Rogo Abdullahi (Nigeria)

International Civil Defence Organization - ICDO

Karlo Jayson Abila (Philippines)

President & CEO, Global Institute for Youth Development, Inc.

Marinus Achterberg (New Zealand)

Former Greenpeace sailor and campaigner

Deborah Adams (United States)

Hatha Yoga Teacher

Judy Adams (United States)

*Peninsula/Palo Alto WILPF branch DISARM committee co-chair
US WILPF, DISARM/End War committee*

Rajendra Adhikari (Nepal)

Chairman, Rural Area Development Programme

William Adoyo (Kenya)

SUCAM TRUST

Mirabelle Agudo (Philippines)

President, The LPU-Manila Foreign Service Club

Edward Aguilar, JD, (United States)

Director, Pennsylvania Coalition for Peace Action

Dr, Roberta Ahlquist (United States)

Women's Intl' League for Peace & Freedom

Aisha Ahmed (Nigeria)

Hajia, Murna Foundation

Mostafiz Ahmed (Bangladesh)

*Secretary & Coordinator, PNND-Bangladesh Parliamentary Council &
PNND-Youth Program South Asia*

Swadeka Ahsun (United Kingdom)

CEO, Gender, Peace & Security civil society organization

Dr. Olufemi Olakunle Ajayi (Nigeria)

HOPe

Daniel Ajudeonu (Nigeria)

International Campaign to Abolish Nuclear Weapons

Charlotte Akin (Canada)

Canadian Voice of Women for Peace

Giorgio Alba (Italy)

Member, Abolition 2000 Global Council

Jim Albertini (United States)

President, Malu Aina Center for Non-violent Education & Action

Mecozi Alessandra (Italy)

President, Cultura e liberta

Gösta Alfven (Sweden)

Associate Professor, Swedish Physicians Against Nuclear War

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President and Founder, United Nations Association of Fiji

Charles Altman (United States)

Huntington Woods Peace Citizenship and Education Project

Janis Alton (Canada)

Past Co-Chair, Canadian Voice of Women for Peace

Daniella Ambrosino (Italy)

Peacelink

Renate Amesbauer (Austria)

*Präsidentin Österreichische Frauenförderung
Österreichische Frauenförderung*

Kamran Amirsoleymani (United States)

President at Kamco Enterprises, Inc

Brenda Anderson (New Zealand)

World Vision

Jean Anderson (United Kingdom)

SNPCND Scottish National Party Campaign for Nuclear Disarmament

Jim Anderson (United States)

President, Peace Action New York State

Glen Anderson (United States)

Olympia Coalition to Abolish Nuclear Weapons

Eva Christina Andersson (Sweden)

Member ALDE and Vision Europe Now

Djamila Andrade (Portugal)

Activist for peace and non violence

Kathy Andrews (United States)

Director. Blue Ridge Environmental Defense League

Carol Anson (United Kingdom)

Hereford Peace Council

Mike Antoniadis (Canada)

Retired father and grandfather

Shinobu Apple (Canada)

Co-chair of Calgary Floating Lantern Peace

Chloe Aridjis (United Kingdom)

Writers Rebel

Phyllis Arist (United States)

Retired

Jordi Armadans (Spain)

Director, FundiPau

Joshua Armfield (Sweden)

The Mustard Seed Community

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Board president, New Jersey Peace Action

Urs Arnold (Switzerland)

Campaigns Director, Campax

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President, Secure World Foundation

Gerhard Baisch (Germany)

Board Member, IALANA-Deutschland

Marianne Baitsch (Germany)

PSR/IPPNW Switzerland

Bekky Baker (United States)

*Program Manager,
Intercommunity Justice and Peace Center*

Tom Bakkers (Netherlands)

De Groenen

Richard Banda (Malawi)

Executive Coordinator, Community Support Against Climate Change

Dr. Bob Banks (United Kingdom)

Timi Barabas (Hungary/New Zealand)

Project Manager, Rise for Lives

Fulgida Barattoni (Italy)

President, IPB-Italia

Heather Barclay (Togo)

*Retired clinical social worker.
Communications manager for Support, Education.*

Elizabeth Barger (United States)

Outreach Director, PeaceRoots Alliance

Dr. Anne Baring (United Kingdom)

Jungian Analyst

Charles Barker (United States)

Chair, Board of Trustees, Charter for Compassion

Maude Barlow (Canada)

Chancellor, Brescia University. Chair, Food and Water Watch. Right Livelihood Laureate 2005. Former Chair, Council of Canadians.

Dipal Barua (Bangladesh)

*Co-founder of the Grameen Bank,
Founding Managing Director of the Grameen Shakti,
Founder and Chairman of the Bright Green Energy Foundation,
President of the South Asian Network for Clean Energy*

Nnimmo Bassey (Nigeria)

Health of Mother Earth Foundation. Right Livelihood Laureate 2010

Alan Batten (United States)

Alaska Peace Center

Heulwen Baworowska (United Kingdom)

Member, Winvisible and Global Women's Strike

Charles Baynton (United States)

Minnesota Peace Project

Jo Beall (United States)

Executive Director, Poetic Peace Pilgrimage/Rooms for PEACE

Jim Bearden (United States)

World Beyond War

Judith Beaver (United Kingdom)

Ground Zero Center for Nonviolent Action

Raymond Becker (Luxembourg)

Cercle Vivi Hommel asbl

Romina Beitseen (Australia)

Secretary, Campaign for International Cooperation and Disarmament

William Beittel (Germany)

American Voices Abroad

Mavis Belisle (United States)

*Nuclear Free World Committee, Dallas Peace and Justice Center,
Peace Farm, War Resisters League*

Betsy Bell (United States)

Washington Physicians for Social Responsibility

Veronika Bedenko (Russia)

Open Nuclear Network, One Earth Future

Tania Belfort (Brazil)

Director, Star of Peace Project

Doug Bender (United States)

Indivisible South Bay LA

Marianne Bennett (United Kingdom)

Radiation Free Lakeland/Lakes Against Nuclear Dump

Peter Bergel (United States)

Board Member, Oregon PeaceWorks

Dr. Joseph Berkson MD (United States)

Washington Physicians for Social Responsibility

Jutta Bertram-Nothnagel (United States)

Attorney. Board Member. Lawyers Committee on Nuclear Policy

Zurab Bezhaniashvili (Georgia)

Chairman, International Community for Georgia Development and the progress

Bill Bhaneja (Canada)

Canadian Pugwash and Ban the Bomb

Moreno Biagioni (Italy)

Comitato Fermiamo la guerra

Moreno Biagioni (Italy)

Rete Antirazzista Firenze

Abdullahi Bindawa (Nigeria)

Youth Advisory Council, United States Institute of Peace

Evangeline Binder (United States)

Member, Peace Action

Litsa Binder (United States)

Peace Action

Dr Barbara Birkett (Canada)

IPPNW Canada

Genevieve Bitomol (Cameroon)

*Executive Secretary
Association Feminine pour le Droit et L'environnement(AFEDE)*

Nadine Bjursten (Sweden)

Writer

Roland Blach (Germany)

German Peace Society

Susan Blain (United States)

World Beyond War

Dianne Blais (United States)

Director, Jane Adams Branch, Womens International League for Peace and Freedom USA

Beth Blissman, Ph.D. (United States)

UN NGO Representative, Loretto Community

Zephyr Bloch-Jorgensen (Australia)

CEO and Founder of MAP Biotech - Better Wellbeing

Judy Blyth (Australia)

Member, People for Nuclear Disarmament. Great grandmother concerned for life on Earth

Julie Boddy (United States)

City of Takoma Park Nuclear Free Committee

Marion Böker (Germany)

Acting President, International Alliance of Women (IAW)

Buckey Boone (United States)

Chair, Appalachian Peace Education Center

Dr. Jacques Borde (France)

President, Pugwash-France

Alexandra Borgeaud dit Avocat (Switzerland)

Kelleher Fellow for International Security Studies

David Borris (United States)

Chicago Area Peace Action

Jacques Boucher (Canada)

Canadian Coalition for Nuclear Responsibility

Jan Boudart (United States)

Board Member, Nuclear Energy Information Service

Sylvia Boyes (United Kingdom)

Trident Ploughshares

Luise. Brandt (New Zealand)

Pramazon and midwife

Reiner Braun (Germany)

Executive Director, International Peace Bureau (IPB)

Jeanne Bredestege (United States)

Library Paraprofessional. Member of Children of Atomic Veterans

Benedikt Breimaier (Germany)

UN Delegate, German Peace society

Michele Brennan (Canada)

Retired Montessori Teacher

Victor Brindisi (Uruguay)

Docente, Movimiento de Educadores por la Paz de Uruguay.

Edward Briody (United States)

Brooklyn for Peace

Menahem Marcello Brodchandel (Israel)

Advisor MR, Svivatech Israel

Robin Brookes (United Kingdom)

Director, Conscience - Taxes for Peace Not War

Teresa Brooks (United States)

Nuclear Disarmament Task Force, All Souls Unitarian Universalists, New York City

Marty Brown (United States)

Board Member, Mothers for Peace

Christopher Browne (United Kingdom)

Campaign for Nuclear Disarmament (CND)

Annette Brownlie (Australia)

Chairperson, Independent and Peaceful Australia Network

Rodney Brunelle (United States)

Ground Zero Center for Nonviolent Action

Dr. Adele Buckley (Canada)

Canadian Pugwash Group

Anita Bryant (United States)

UWRA

Mr Bamalum Buji Mustapha (Nigeria)

CTBTO CYG

Andreas Bummel (Germany)

Executive Director, Democracy Without Borders

Kathleen Burkinshaw (United States)

Author/Speaker, Daughter of Hiroshima Survivor

Paula BW (United States)

Executive Board Member, East Bay Peace Action

Reid Byers (United States)

Retired IT Architect

Ennio Cabiddu (Italy)

Disarmisti Esigenti

Ennio Cabiddu (Italy)

DisarmistiEsigenti

Mirella Caffaratti (Italy)

Avvocati

Helen Caldicott (Australia)

*Founder of PSR and Womens Action for Nuclear Disarmament
Physicians for Social Responsibility, 1985 nobel peace prize*

Neide Maria Campos Dias (Portugal)

Graphic design and video editor

Musa Carew (Sierra Leone)

*Founder/Team Lead, Peace Drive. Member, UNODA
Leader4Tomorrow*

John Carlson (Australia)

Asia-Pacific Leadership Network for Nuclear Non-Proliferation and Disarmament

Dr. Theodora Carroll (Canada)

My Sea to Sky organization

Dr. T. Carroll (Canada)

55+/Seniors' Organization

Catherine Cavanaugh (United States)

Women Against War

Carla Cazzaniga (Belgium)

Retired public official

Mgr. Anna Cervenakova (Czech Republic)

Human Rights Lawyer

Professor Ana Maria Cetto Kramis (Mexico)

Physicist. Member, World Future Council

Delia Chatoor (Trinidad and Tobago)

Volunteer, Trinidad and Tobago Red Cross Society

Don Chisholm (Canada)

Founder, Blue Planet Club

Victor Chimezie (Nigeria)

Founder/Team Lead, Mind Reformers Network

Max Chong (United Kingdom)

Youth & Student CND group

Kathryn Christian (United States)

Grand Junction for Peace

Kate Chung (Canada)

Grandmother; Retired community worker

Marie Cigrand (United States)

Marie Cigrand OSF

Joe Cirincione (United States)

*Quincy Institute for Responsible Statecraft
Distinguished Fellow*

Dr. Leigh Clark (United States)

CODEPINK

Tom Clements (United States)

Director, Savannah River Site Watch

Alasdair Coats (Canada)

Board Member of Ploughshares Calgary

Carol Cohn (United States)

Director, Consortium on Gender, Security and Human Rights

Robin Collins (Canada)

Co-Chair, Canadian Network to Abolish Nuclear Weapons

Giovanni Colombo (Italy)

Retired

Jeremy Condick (United Kingdom)

Educational advisor, Spirit Web

Sean Conner (Germany)

Deputy Executive Director, International Peace Bureau

Joshua Cooper (United States)

*Hawai'i Institute for Human Rights.
Member, Abolition 2000 Global Council.*

Dr Alain Cosson (France)

*Doctor of medicin,
International Physicians for the Prevention of Nuclear War (IPPNW)*

Simonetta Costanzo Pittaluga (Spain)

Chair of Board, NOVACT, Int'l Institute for Nonviolent Action

Jeremy Cotton (Canada)

Associate Member, Canadian Pugwash Group

Dr. Nancy Covington (Canada)

IPPNW Canada

John Cowan (Canada)

Member, World Federalist Movement – Canada

Peggy Craddock (Australia)

Former Director of CPACS Peggy Craddock Resource Centre

Dr Bert Crain M.D. (United States)

West North Carolina Physicians for Social Responsibility

Phyllis Creighton (Canada)

International Peace Bureau special consultant

Dr Ian Crossland (United Kingdom)

British Pugwash

Dr. Larry Culliford (United Kingdom)

Movement for the Abolition of War

Roy Culpeper (Canada)

Chair, Group of 78

Gillian Cummins (United Kingdom)

Musician, teacher, member of The Iona Community

Carol Curtis (Marshall Islands)

Alele National Archives, Library, and Museum

Dr. Eric Damer (Canada)

Yael Danieli (United States)

*Founder and CEO,
International Center for Multigenerational Legacies of Trauma*

Heidemarie Dann (Germany)

Hiroshima-Baendnis Hannover

Geoffrey Darnton (United Kingdom)

Author - Nuclear Weapons and International Law: TPNW Moving Forward, Peace Analytics

Eliana Darroch (New Zealand)

Auckland Peace Action

Caryn Dasah (Cameroon)

*General Coordinator
Cameroon Women's peace Movement*

DR. William Davidson (United States)

PNHP/ Physicians for Social Responsibility

Brian Davies (Canada)

World Federalist Movement Canada

Linda Davis (United States)

Massachusetts Peace Action, Progressive Needham, NDI

Dr. Felicity Day (New Zealand)

Peace Action Women for Sustainability

Norbert D'Costa (Canada)

President, World Federalist Movement of Canada - Toronto Branch

Nick Deane (Australia)

Convenor, Marrickville Peace Group

Mercedita del Valle (United States)

Retired Chemist

Carmen Joseph Dello Buono (United States)

Communications Workers of America, retiree

Bev DeLong (Canada)

Past Chairperson, Canadian Network to Abolish Nuclear Weapons

Philip Paolo Delorino (Philippines)

The Foreign Service Club-Manila

Kyle Del Rosario (Philippines)

*Member of LPU-Manila Foreign Service Club
LPU-Manila Foreign Service Club*

Daryl Denning (United States)

Nuclear & Climate Action, Corning, New York

MaryAnn Denning (United States)

Nuclear & Climate Action, Corning, New York

Heather Denny (New Zealand)

Member of Society of Friends (Quakers) Aotearoa/ New Zealand

Dr. Richard Denton, MD Emeritus (Canada)

IPPNW Past co-chair for North America

Ken Derrick (Australia)

Retired

Leonard Desroches (Canada)

Resource person for the practice and spirituality of nonviolence

Tim Devereux (United Kingdom)

Movement for the Abolition of War

Jackie Devienne (Mauritius)

Past Assistant district Governor, Rotary

Dr. Dale Dewar (Canada)

IPPNW Canada

Mary Dickson (United States)

Utah Downwinders

Yusuf Dominic (Nigeria)

*International Students Representative (ISR)
International Physicians for the Prevention of Nuclear War (IPPNW)*

Elisabetta Donini (Italy)

International network of Women in Black

Grant Donohue (Australia)

*Manangement Committee Member,
People for Nuclear Disarmament*

Jonathan Down (Canada)

President, International Physicians for the Prevention of Nuclear War Canada

Rebecca Drennan (United States)

Pastor and Coach, Center for Creative Transformation

Tara Drozdenko (United States)

Outrider Foundation

Dr. Gwen DuBois MD, Mph (United States)

President, Chesapeake Physicians for Social Resoonsibility

Denise Duffield (United States)

Associate Director, Physicians for Social Responsibility-Los Angeles

Joanne Dufour (United States)

*Olympia Coalition Against Nuclear Weapons; American Red Cross,
Tacoma, WA IHL Instructor*

Nell Dulay (Philippines)

Director for EU Relations, LPU Project for Asian and International Relations

Yvonne Duncan QSM (NZ)

Past president, The Peace Foundation Aotearoa NZ

Joy Dunsheath (New Zealand)

United Nations Association – NZ

Elia Duran-Smith (United Kingdom)

Youth TPNW MSP delegate

Dat Duthinh (United States)

Peace Action MD

Anabel Dwyer (United States)

Attorney. Board Member. Lawyers Committee on Nuclear Policy

Wendy Dwyer (United States)

Upper Hudson Peace Action Steering Committee

Dr. Richard Dyer (United Kingdom)

Medact UK

Dr. Catherine Dyer (United Kingdom)

Medact UK

Maud Easter (United States)

Women Against War

Roger Eaton (United States)

Executive Director, Collective Communication Inc

Nancy Eberg (United States)

Greater New Haven Peace Council

Leonie Ebert (Australia)

Founder, The Graham F Smith Peace Foundation Inc.

Nico Edwards (United Kingdom)

Program Officer, Youth Fusion

Susanna Edwards (Sweden)

Film Director

Elinor Egar Reynolds (Canada)

Voice of Women, Halifax

Edwin Ehmke (United States)

Pacific Life Community

Irmgard Ehrenberger (Austria)

Internationaler Versöhnungsbund (International Fellowship of Reconciliation)

Brigitte Ehrich (Germany)

AWC Deutschland e. V. Association of World Citizens Germany

Leonard Eiger (United States)

*Communications Coordinator
Ground Zero Center for Nonviolent Action*

Michael Eisenscher (United States)

Solidarity INFO Service

Daniel Ellsberg (United States)

Whistleblower (The Pentagon Papers). Former strategic analyst at the RAND Corporation. Author, The Doomsday Machine. Right Livelihood Laureate.

Gary Erb (United States)

RMPJC

Jo Errey (Australia)

Friends of Palestine Tasmania Inc

Jeffrey Erwin (United States)

ST. Coletta

Joseph Essertier (Japan)

Coordinator, Japan for a World BEYOND War

John Estes (United States)

Retired

Arnold von Euw (Switzerland)

Member of IPPNW Switzerland

Dr. Alice Evans (United States)

Jeff Evans (New Zealand)

Founder and Director, Fuse Creative Brand and Advertising Agency

Helen Evelev (United States)

Granny Peace Brigade Philadelphia

Evelyn Ifeyinwa Ezeagu (Nigeria)

Phelyn skill acquisition center

Nancy Farrell (United States)

Fuse

Jacques Fath (France)

International relations specialist

Dr. Seny Faye (Senegal)

Country representative (Ambassadeur) de l'ONG EMA (Erasmus Mundus Association) au SÃ©nÃ©gal

Anwar Fazal (Malaysia)

*Right Livelihood Award 1982
Director, Right Livelihood College*

Raymond Ferguson (Australia)

Treasurer: Rail, Train and Bus Union (RTBU)

Dr. Rosemary Field (United Kingdom)

Medact - IPPNW UK

Marc Finaud (Switzerland)

Head of Arms Proliferation, Geneva Centre for Security Policy

Bob Flax (United States)

Executive Director, Citizens for Global Solutions

Martin Fleck (United States)

*Director, Nuclear Weapons Abolition Program
Physicians for Social Responsibility*

Mary-Ellen Francoeur (Canada)

Hiroshima-Nagasaki Day Coalition

D J Fraser (New Zealand)

Women's International League for Peace and Freedom (WILPF)

Heinrich Frei (Switzerland)

Rentner, Schweiz. Friedensrat

Giulia Fresca (Italy)

Engineer, Project Manager - Next Generation EU (Italy)

Lillian Freudenberger (United States)

Baltimore Peacebuilders

Evan Freund (United States)

*Exec. Committee member
Citizens for Global Solutions Education Fund*

Jack Friedlander (United States)

E-Rotary Club for World Peace

Dr. Ann Frisch (United States)

Rotary Action Group for Peace Nuclear Weapons Education Subcommittee

Dr. Tova Fuller (United States)

Physicians for Social Responsibility

Angel Fullerton (United States)

Assistant Director, We The World

Katsumi Furitsu (Japan)

Chernobyl-Hibakusha Support, Kansai

Mags Garay (Philippines)

Chief Editorial Cartoonist, The Lycean Pioneer

Jean-Paul Garnier (United States)

Space Cowboy Books

Jeff Genung (United States)

President, Contemplative Life

Di Gerdeman (United States)

Teacher

John L. German (United States)

*Main Representative to the UN,
Centre for International Peacebuilding (CIP)*

Giuseppe Giacobbo Scavo (Italy)

Retired Electronic Engineer

David E Gibson (United States)

Peace, Justice, Sustainability NOW

Carol Gilbert (United States)

ICAN

Daniel Gingras (Canada)

Artistes pour la paix

John Gittings (United Kingdom)

Research Associate, SOAS China Institute

Dr Phill Gittins (United Kingdom)

Education Director, World BEYOND War

Lorraine Givnish (United States)

Member, Granny Peace Brigade

Dr. Peter Gloyns (United Kingdom)

Salisbury CND

Joan Goddard (United States)

Womens International League for Peace and Freedom USA

Sheila Goldner (United States)

Member, WILPF Disarm/End Wars committee

Dr. Brydon Gombay (Canada)

World Federalists

Juan Gomez (Chile)

*Chilean coordinator,
Movimiento Por Un Mundo Sin Guerras Y Sin Violencia*

Susan Gordon (United States)

Coordinator, Multicultural Alliance for a Safe Environment

Magritte Gordaneer (Canada)

Program Coordinator, IPPNW Canada

Arnold Gore (United States)

Brooklyn for peace

Dr. Robert Gould, MD (United States)

Physicians for Social Responsibility

Tomas Gottfried (Mexico)

Director of Engineering, Potencia Industrial

Jonathan Granoff (United States)

President, Global Security Institute

Robin Greenberg (New Zealand)

Mediator/peacebuilder, Documentary Film-maker

Sandy Greenberg (Canada)

*Steering Committee Member
Nova Scotia Voice of Women for Peace*

Carol Greene (Canada)

Member, World Federalist Movement - Canada

Jaki Greenhough (Canada)

Win without War

Millie Grenough (United States)

Grenough LLC

Peter Griffin (Australia)

Pax Christi NSW

Celeste Grossi (Italy)

Arci Lombardia

Tim Guldemann (Switzerland)

*Senior Adviser of the Center for Humanitarian Dialogue in Geneva.
Former Diplomat for Switzerland and the OSCE*

Neshan Gunasekera (Sri Lanka)

*Member, World Future Council. Board Member, International
Association of Lawyers Against Nuclear Arms*

Susan Gunn (United States)

Director, Maryknoll Office for Global Concerns

Peter Gunther (United States)

Dr Sharon Gustafsson (Sweden)

*Member of the Swedish Physicians Against Nuclear Weapons,
Swedish Women for Peace, and Swedish Society of Friends*

Mikael Gustavsson (Sweden)

Ekespångs Kennels

Paula Gutlove (United States)

Deputy Director, Institute for Resource and Security Studies

Mathilde Haas (France)

Reverse The Trend

Sascha Hach (Germany)

*Research Associate PRIF, former Chairperson ICAN Germany
Peace Research Institute Frankfurt (PRIF), International Campaign to
Abolish Nuclear Weapons (ICAN)*

Hannah Hadikin (Canada)

Canadian Voice of Women for Peace

Regina Hagen (Germany)

*German Abolition 2000 section (Trauerkreis Atomwaffen
abschaffen)*

Peter Haider (Austria)

President, UPF Austria

Libbe HaLevy (United States)

Producer/Host, Nuclear Hotseat Podcast

Dolores Hall (Canada)

Peace Quest

Lynne Hall (United States)

Massachusetts Peace Action (MAPA)

John Hallam (Australia)

*Nuclear Disarmament Campaigner
People for Nuclear Disarmament*

Karen Hallows (Japan)

International Coordinator, Peace Boat

John Hand (United States)

Intercultural Dimensions

Raphael Hanmbock (Cameroon)

*Permanent Secretary/Regional Coordinator
African Parliamentarian Network for a Climate
Community(APNCC)/ANCC*

Barbara Hanna (United States)

Rotary Club of the Rivertowns/Dobbs Ferry

Mohammed Haque (Canada)

Director, Peace And Justice Alliance

Mark Harbison (United States)

District 5000 Rotary Foundation Vice Chair, Rotary

Mary Lou Harley (Canada)

Citizen Action for Responsible Decisions on Radioactive Materials

Amy Harlib (United States)

*Yoga For Peace, Justice, Harmony With the Planet: Amazing Amy -
Eccentric Yoga Entertainer*

Norma J F Harrison (United States)

*Central committees member
Peace and Freedom Party on the California ballot*

David Hartsough (United States)

Peaceworkers

William Hartung (United States)

Quincy Institute for Responsible Statecraft

Georgeann Hartzog (United States)

Peace Coalition of Southern Illinois

Traudel Haury (Germany)

Sprecherin, DFG-VK Gruppe Ingolstadt

Aliza Hava (Israel)

Artist/Songwriter. Harmony in the Holy Land

Timothy Havel (United States)

Massachusetts Peace Action

Dr. Huguette Hayden (Canada)

*Member, International Physicians for the Prevention of Nuclear War
(IPPNW), Canada*

David Hay-Edie (France)

International Peace Bureau

Wiebina Heesterman PhD (United Kingdom)

Green Economics Institute

Fredrik S Heffermehl (Norway)

Lawyer and author, Nobel Peace Prize Watch

Andreas Hemmetter (Germany)

Young World Federalists

John Hemsley (United Kingdom)

Medway Campaign for Nuclear Disarmament (CND)

Elizabeth Henderson (United States)

Farmer

Peter Herborn (Australia)

Australian Network of Museums for Peace

Gunter Hermeyer (Germany)

Senior Campaigner, Campaign Don't Nuke the Climate

Dr Urs Herzog MD, PhD (Switzerland)

Rotary International

Joseph Hess (United States)

United Nations Association, Greater Lansing Chapter

Patrick Hiller (United States)

Executive Director, War Prevention Initiative

Agnes Hohl (Switzerland)

Frauen für den Frieden Schweiz

Geoff Holland (Australia)

Convenor, World Peace Now

Bernie Holland (United Kingdom)

Executive Committee Member, Uniting for Peace

John Hollins (Canada)

Past Chair, Canadian Association for the Club of Rome

Mary Holmes (United Kingdom)

Amnesty International

Jim Holmes (United States)

Prevent Nuclear War Maryland

Christopher Jay Hormel (United States)

Member, Rocky Mountain Peace and Justice Center Boulder, CO

Sean Howard (Canada)

Campaign Coordinator, Peace Quest Cape Breton

Stephanie Howlett (United Kingdom)

Extinction Rebellion Sheffield

Jean Hudon (Canada)

*Co-founder of the Earth Rainbow Network and of the World
Federation for Peace (now dormant)*

Donald Hughes (United States)

Syracuse Peace Council

Elaine Hughes (Canada)

Citizen Activist, Stopthehogs

Odile Hugonot-Haber (United States)

*Co-chair of the WILPF Middle East committee
WILPF US*

Dawn Ananda Hulton (United States)

*Musician, Vocalist, Model, Actress, Visual Artist. Former Convesser
Journalist at Clean Water Action - Pennsylvania*

Heather Hunt (United Kingdom)

Sheffield Creative Action for Peace

Bonnie Hunter (United States)

*Membership Chair
UNA Marin Chapter*

Julia Hurd (United States)

*Steering Committee
No More Bombs*

Gillian Hurlle (United Kingdom)

Kingston Peace Council / CND

Prof. Frank Hutchinson (Australia)

Human Survival Project

David Hutchinson Edgar (Ireland)

Chair, Irish Campaign for Nuclear Disarmament / Feachtas um Dhí-Armáil Núicléach

Don Hyde (United States)

PDACNM

Patrici Hynes (United States)

Traprock Center for Peace and Justice

Prof. Holly Iglesias (United States)

Published poet. Professor in the Humanities department at University of North Carolina

Sidney Ikeda (Canada)

Former Special Ambassador, Japanese Canadian Cultural Centre

Vernetine Ikono (DRC - Congo)

G100 Security and Defense wingr Africa representative and the Democratic Republic of Congo Country chair

Faisal Ilyas (Pakistan)

Executive Director, Peace Hope Pakistan

Blaise Imbert (France)

Initiatives pour le Desarmement Nucleaire

Bulamga Ion (Moldova)

Court of Accounts

Judy Irving (United States)

Executive Director, Pelican Media

Rosalind Irving (Canada)

Psychotherapist, teacher, environmentalist, and peace-loving grandmother of six

Ernst-Ludwig Iskenius (Germany)

International Physicians for the Prevention of Nuclear War (IPPNW), Germany

Garry Jacobs (United States)

President & CEO, World Academy of Art & Science

Gabriela Jaeger (Switzerland)

Co-Founder and Programmes Director, Global Changemakers

Nusrat Jakia (Bangladesh)

NF Associate

Piet Jansen (Netherlands)

NVMP/Artsen voor Vrede

Cesar Jaramillo (Canada)

*Executive Director
Project Ploughshares*

Pierre Jasmin (Canada)

Secretary-General, Artistes Pour la Paix

Tony Jenkins (United States)

Director, International Institute on Peace Education

Philip Jennings (Switzerland)

Co-President, International Peace Bureau

Dr. Guy Johnson (United Kingdom)

Medact - IPPNW UK

Charles Johnson (United States)

Organizing Director, Chicago Area Peace Action

Irene Johnson (New Zealand)

Women's Internation League for Peace and Freedom

Barbara Rose Johnston (United States)

Center for Political Ecology

Beverley Johnstone (United States)

Volunteer, retired.

Torleif Jonasson (Denmark)

Secretary General

Danish United Nations Association / FN-forbundet

Brian Jones (United Kingdom)

Vice Chair, Campaign for Nuclear Disarmament Cymru

Richard Thomas Jordan (United States)

CEO, World Harmony Foundation

Nidal Joujak-Mohamad (Finland)

Afrin-Platform

Achille Joyal PhD (Canada)

World Federalist Movement Canada.

Lecturer at the Outaouais Retirees Academy

Dr Hannes Jung (Germany)

Member, Deutsches Elektronen-Synchrotron (DESY). Alexander von Humboldt Polish Honorary Research Laureate 2015

Jashmine Jusi (Philippines)

National Chairperson, Adarga

Mikio Kahn (Japan)

General Secretary,

Association for Peace-International Education Study

Marcia (Merrie) Kapp (United States)

Member, Hands-On Democracy

Dr. Helmut Kauss MD. (Germany)

IPPNW Germany

Aranyam Kashyap (India)

Poet, social activist

Jane Keeler (Canada)

Into the Calm

Dr. Othmar Kehl M.D. (Switzerland)

Med. doctor next to the Henry Dunant museum, Heiden, Switzerland

Richard Keller (New Zealand)

Community activist

Ayman Khalil (Jordan)

Director, Arab Institute for Security Studies (ACSIS)

Ali Muhammad Khan (Pakistan)

President, Pakistan department of peace

Dr Don King M.D. (United States)

Dr. Charles King MD (Canada)

*International Physicians for the Prevention of Nuclear War (IPPNW),
Canada*

Ariya Kiratikanon (Australia)

One World

Martha Kirpes (United States)

Tomoyuki Kitamura (Japan)

*Secretary General, Japan Congress against A and H- Bombs
(GENSUIKIN)*

Joan Klakow (Germany)

American Voices Abroad

Joanie Klar (United States)

Co founder, The Poem Foundation

Susan Klein (United States)

*Bookbinder; Greater New Haven Peace Council; Jewish Voice for
Peace; Women's International League for Peace and Freedom*

Ulla Klotzer (Finland)

Women Against Nuclear Power

April Knutson (United States)

Minnesota Peace Project

Petar Kojdic (Serbia)

Attorney at Law

Elise Kopper (Germany)

*Secretary, Frauennetzwerk für Frieden e.V./ Women's Network for
Peace, Germany*

Victor Koreyo (Nigeria)

Executive Director, Abraham's Children Foundation

Joan Kosloff (United States)

*Retired Recreation Leader, Philadelphia Department of Recreation
Granny Peace Brigade Philadelphia*

Tony Kosloski (United States)

Artist, New Haven

Richenda Kramer (United States)

Granny Peace Brigade, Raging Grannies, Women In Black

David Krieger (United States)

*President emeritus,
Nuclear Age Peace Foundation*

Kjell Kuehne (Germany)

Director, Leave it in the Ground Initiative (LINGO)

Anke Kuiper (Netherlands)

*Board member, Women's International League for Peace and
Freedom (WILPF) Netherlands*

Ida Kuklina (Russia)

*Member of the Coordination Committee
The Union of the Committies of Soldiers Mothers of Russia (UCSMR)*

Bache Kum Efuegheijeh Godwill (Cameroon)

Protection Monitor, INTERSOS

Eileen Kurkoski (United States)

WILPF, MAPA, FUUSN

Balkrishna Kurvey (India)

President, Indian Campaign to Ban Landmines & Cluster Munitions

Dr. Richard Kwiatek (Australia)

Medical Association for the Prevention of War

Cesare Lancioni (Italy)

Civil servant

Dr Howard Peter Langille (Canada)

Director, Sustainable Common Security

Gina Langton (United Kingdom)

CEO, 80000 Voices

Vanessa Lanteigne (Canada)

National Coordinator, Canadian Voice of Women for Peace

Brent Lapeña (Philippines)

PM, The Foreign Service Club - LPU Manila

Barbara Larcom (United States)

Casa Baltimore Limay

Jana Larsen (United States)

*Coordinator for Economic Justice and Disarmament/Peace,
WE The World*

Joachim Lau (Italy)

International Association of Lawyers Against Nuclear Arms (IALANA)

Philmon Layson-Kuipa (Malawi)

Director, Legacy Foundation

Cynthia Lazaroff (United States)

Founder, Women Transforming Our Nuclear Legacy

Nydia Leaf (United States)

Member, Granny Peace Brigade New York City

Melusine Lebret (United Kingdom)

Youth Fusion

Patricia Leckenby (United States)

Psychiatric ARNP, Atlantic Street Center

Heidrun Lederhofer (Germany)

DVNLP

Elizabeth Lee (Canada)

Mobilization Against War and Occupation

Jun Kyu Lee (South Korea)

Board Member, International Peace Bureau

Mona Lee (United States)

Earth Care Not Warfare

Steve Leeper (United States)

PEAC Institute

Dr. Joyce Leeson MD (United Kingdom)

Member, Socialist Health Association

Michael Leggett (United Kingdom)

Reigate CND

Gil Leib (United States)

Dr. Martiin Luther King Jr Westside Coalition

Prof. Martin Leiner (Germany)

Jena Center for Reconciliation Studies

Fray Lenne (France)

Member, IDN FRANCE

Marie Ysabelle Lesava (Philippines)

The LPU-Manila Foreign Service Club

Andrew Lett (United Kingdom)

Jay Levy (United States)

Chair, Nuclear Free Takoma Park (MD) Committee

Damitote Liloudini (Togo)

Conflict Analyst and Peacebuilder

Terry Link (United States)

Peace Education Center of Greater Lansing

Louise Lisi (United States)

WILPF, Philadelphia branch

John Liss (Canada)

Lawyer

Robert Little (United States)

Harrisburg Peace Garden Association

Ursula Litzcke (Canada)

World Federalist Movement. - Canada

Julie Lloyd (United Kingdom)

Clinical psychologist

Robin Lloyd (United States)

*Co-Chair, Disarm/End Wars Committee,
WILPF US Disarm/End Wars committee*

Andrew Lohmann (United Kingdom)

Electronics Design Engineer

Tamara Lorincz (Canada)

Canadian Voice of Women for Peace

Jeremy Love (United States)

Board of Directors, Peace Action & New Hampshire Peace Action

Terence Lover (United States)

Retired Educator; Pax Christi USA

Davorka Lovrekovic (Germany)

Fellowship of Reconciliation

Henry Lowendorf (United States)

US Peace Council

Mickie Lynn (United States)

Women Against War

Carolyn MacKenzie (United States)

Health Physicist. Retired Radiation Safety Officer, University of CA, Berkeley

Duncan Macintosh (United Kingdom)

Renfrewshire Campaign for Nuclear Disarmament

Alexandre MacIsaac (Canada)

Executive Director,

World Federalist Movement - Canada

Lachlan Mackay Villaganas (New Zealand)

Non-violence, human rights and interfaith peace organiser and campaigner

Muna Makhamreh (United States)

PNNC Coordinator

Lorri Mackness (New Zealand)

Member Womens International League for Peace and Freedom

Carlota Joana Maldonado Montserrat (Spain)

Project Coordinator, Platform for Peace and Humanity

Paulo Magalhães (Portugal)

President, Common Home of Humanity

Gabriela Maier Tolic (Germany)

Program Assistant, Parliamentarians for Nuclear Non-proliferation and Disarmament

Dr. Kathleen Malley-Morrison (United States)

Member, Massachusetts Peace Action.

Professor Emerita, Boston University

Divina Stella Maloum (Cameroon)

Children for Peace.

Co-winner, 2019 International Children's Peace Prize

Rama Mani (France)

Co-Founder, Home for Humanity.

Councilor, World Future Council

Yanni Maniates (United States)

USA Board Chair, Unity Earth

Nagarajah Manoharan (New Zealand)

United Nations Association - NZ

Ramzy Mansour (Australia)

International Campaign to Abolish Nuclear Weapons (Australia)

Catherine Manuel (France)

Referente Mairie pour la Paix - Cordes sur Ciel

IDN - AFCDRP

Ena Manuireva (New Zealand)

Tavini Huiratira

Laura Marcheselli (Italy)

Comitato Fermiamo la guerra; WILPF Italia

Alfred L. Marder (United States)

President, US Peace Council

Alessandro Marescotti (Italy)

President, PeaceLink

Patricia Marida (United States)

Coordinator, Ohio Nuclear Free Network

Kevin Martin (United States)

President, Peace Action

Mona Martin (United States)

G100 Security and Defense National Chair

Alba Martínez (Spain)

Ajuntament de Sant Boi de Llobregat

Felipe Martins (Brazil)

Founder, GoMartins

Helen Martins (United Kingdom)

CND Kent Area

Jean-Marie Matagne (France)

President, ACDN (Action des Citoyens pour le Desarmement Nucleaire)

Dr. Arnold Matlin, M.D. (United States)

Founding member, Genesee Valley Citizens for Peace

Dylan Maynard (New Zealand)

UNODA Leader4Tomorrow

Nur Aisyah Maullidah (Indonesia)

Presidium, Girl Ambassadors for Peace (GA4P) Indonesia/Young Women Leaders (YWL) for Peace Indonesia

Flory Mavuzi Misengi (DRC - Congo)

Fosbes ONG

Emmanuel Mbaezue (Nigeria)

Research Consultant

Rita Marque Mbatha (Zimbabwe)

Regional Co-ordinator, International Alliance of Women

Eric Mbotiji (Cameroon)

Delegate of partnerships, United Nations Youth Association Network

Bill McCarthy (United States)

President, Unity Foundation

Maureen McCue (US)

Board Chair Iowa Chapter, Physicians for Social Responsibility

Eston McKeague (Germany)

President, Young World Federalists

Stephanie McKee (New Zealand)

Karuna Falls Ecovillage

James McKinney (United States)

American Federation of Teachers

Deirdra McMenamain (New Zealand)

Co chair, Peace Action World Sustainability

Fiona McOwan (United Kingdom)

Scottish CND, WILPF Scottish Region

Vijay Mehta (United Kingdom)

Chair, Uniting for Peace

Peter Meincke (Canada)

President Emeritus, Group of 78

Grissel Meneses Camacho (Mexico)

Sustainability Management & Policy Research

Pembe Mentesh (Cyprus)

Co-president, Hands Across the Divide

Peter Metz (United States)

Co-chair, Massachusetts Peace Action Nuclear Disarmament Working Group subcommittee on the Total Elimination of Nuclear Weapons Within the Decade

Annalisa Milani (Italy)

Free lance journalist

Glen Milner (United States)

Ground Zero Center for Nonviolent Action

Mingson Mingina (United Kingdom)

Centre de Recherche et d'Information pour le Desarmement et la Security

Richard Minnich (Germany)

Film-maker. CEO, Our Man in Berlin

John Minto (New Zealand)

Christchurch Progressive Network

Susan Mirsky (United States)

Chair, Nuclear Disarmament Working Group Massachusetts Peace Action

Margaret Misch (United States)

Peace Action

Colin Mitchell (Australia)

Australian Labor Party (member). ICAN (member)

Richard J Mitchell, Ph.D. (United States)

Convenor & Member, CKCPJ Steering Committee Central KY Council for Peace & Justice

Linda Cataldo Modica (United States)

President, Erwin Citizens Awareness Network

Vinnie Molina (Australia)

President, Communist Party of Australia

Chung-in Moon (Republic of Korea)

Vice Chairman, Asia Pacific Leadership Network

Helga Moor (United States)

Board Member, New Jersey Peace Action

Margo Morado (Mexico)

Wellness Counselor, Chapala, Mexico

Alice Morais (Brazil)

Founder and CEO, Viajecer

Terrence Moran (United States)

Daniel Berrigan Collective for Contemplation, Community, and Resistance

Terry Morawitz (United States)

Women's International League for Peace and Freedom, U.S. section.
Member of the DISARM committee.

Amelia Morey (Sweden)

CEO, Water innovation centre

Dan Moriarty (United States)

Sustainable Pathways to Peace Coordinator
Maryknoll Office for Global Concerns

Louise Morin (Canada)

Member, World Federalist Movement - Canada

Luigi Mosca (France)

Abolition des Armes Nucleaires - Maison de Vigilance

Stephen Moseley (United States)

Board Member and Past Chair
United Nations Association-National Capital Area

Nourhan Moustafa (Egypt)

Director of the International Humanitarian Law Unit, Maat for Peace Development and Human Rights

Mark Muhich (United States)

Sierra Club Stop Nuclear Weapons Team

Norbert Müller (Germany)

Terre des Hommes - AG Schwäbisch Gmünd

Catherine Murphy (United States)

President, Minnesota Peace Project

Peter Murphy (Australia)

Sydney Peace & Justice Coalition

Luci Murphy (United States)

Chorus Director, Black Workers Center Chorus

Patricia Anne Murphy (United States)

International Philosophers for Peace

Anne Hastings Murray (United States)

Member, Ground Zero Center for Nonviolent Action, Washington

Rik Myers (United States)

President, Down to Earth

Winslow Myers (United States)

Rotary International

Dr. Kakha NADIRADZE (Georgia)

President, Association for Farmers Rights Defence - AFRD

Tore Naerland (Norway)

President, Bike for Peace Norway

Ursula Nakamura-Stoeklin (Switzerland)

International Alliance of Women

Hon. (Prof) Robinah K. Nanyunja (Uganda)

Africa representative and Uganda Country Chair
G100 Security and Defense sector

Sehrish Naz (Pakistan)

Youth coordinator, Life savors

Maria Antonietta Negro (Italy)

Docente materie scientifiche, Consulente Ambientale

Susan Neiman (Germany)

Director, Einstein Forum

Michael Nevin (Canada)

Hiroshima Nagasaki Day Coalition

James Newberry (United States)

Retired Solar Tech

Wolfgang Nick (Germany)

Friedensmuseum Nurnberg / Nuremberg Peace Museum

Prof. Andreas Nidecker (Switzerland)

IPPNW Switzerland. President, Basel Peace Office

Tomas Nordberg (Sweden)

PeaceQuest International

Richard Northey (New Zealand)

Chair, International Affairs and Disarmament Committee, Aotearoa / New Zealand Peace Foundation

Bruna Nota (Canada)

Member of WILPF Canada, a grandmother and a caring citizen of the world

Philip Noyce (United States)

Mass Peace Action/VFP

Maria Helena Nyberg (Switzerland)

Women's International League of Peace and Freedom

Claire O'Brien (United States)

Rocky Mountain Peace and Justice Center

Max Obuszewski (United States)

Baltimore Nonviolence Center

Richard Ochs (United States)

Chairperson, Baltimore Peace Action

Terry O'Connor (Canada)

Retired

Dr. Peter Oefflerbauer (Austria)

Pax Christi Austria

Bolaji Ogundeji (Nigeria)

CEO, Civicus/ BOLCRIS INTERNATIONAL

Oluwadamilola Ogunjobi (Nigeria)

Founder, THINK TANK in FOCUS

Volkert Ohm (Germany)

Bremer Friedensforum

Hiromi Ohno (Japan)

Sakura / Citizen Network

Ayman Okail (Egypt)

Secretary General, Global Coalition for Limitation of Armaments

Eileen Olexiuk (Canada)

Group of 78. Former Senior Policy Advisor, Department of Foreign Affairs and International Trade

Richard Oliver (United Kingdom)

Retired academic

Egwuatu ONYEJEM (Nigeria)

National Institute for Legislative and Democratic Studies (NILDS)

David Orban (Italy)

Managing Advisor, Beyond Enterprizes

Dr Michael Orgel (United Kingdom)

Medact Scotland

Marco Orsini (Italy)

Avvocato, ICAN

John Otranto (United States)

retired

Margaret Owen (United Kingdom)

President, Widows for Peace through Democracy

Penny Oyama (Canada)

Retired Nurse

David Pack (United States)

PeaceWorks Kansas City

Lorna Paisley (United States)

Neighbors for peace

Anthony Palomba (United States)

Steering Committee Member

Watertown Citizens for Peace, Justice, and the Environment

Dr Sharon Paltin, M.D. (United States)

Family Physician

Cathy Palzkill (United States)

Ground Zero Center for Non-violent Action

Niovi Patsicakis (Canada)

President, Global Peace Alliance BC Society

Erica Panek (United States)

Member, League of Women Voters, UPS

Candyce Paul (Canada)

Outreach Coordinator, Committee for Future Generations

Paula Paul (United States)

Granny Peace Brigade Philadelphia

Bwana Payeye Kizito (United States)

President, Bwana Foundation

Nina Sofie Pedersen (Norway)

Managing Director, Nei til Atomvåpen

Herbert Peherstorfer (Austria)

International Fellowship of Reconciliation, Austrian Branch

Michele Peppers (United States)

The Ribbon International

Lindis Percy (United Kingdom)

Co-Founder of the Campaign for the Accountability of American Bases - CAAB UK

Samuel Perlo-Freeman (United Kingdom)

Campaign Against Arms Trade

Cecile Pineda (United States)

Author

Timothy Pluta (Spain)

Veterans Global Peace Network

Ian Pocock (United Kingdom)

London Campaign Against Arms Trade

Ann Pohl (Canada)

Raging Granny for Peace

Nicole Ann Ponce (Philippines)

Convener, I am Climate Justice

Nelli Porseva (Russia)

Vice Principal, Gimnasia # 164

Michael Powell (Australia)

People for Nuclear Disarmament (NSW)

Tracy W Powell (United States)

Peace activist, No More Bombs and Washington Coalition to Abolish Nuclear Weapons

Maria Pradervand (Switzerland)

Women's World Summit Foundation

Aline Prata (United States)

Executive Director, Whatcom Peace & Justice Center

Azvara Predmore (Chile)

Women International League for Peace and Freedom/US section

Nina Preheim (United States)

CD 8 Co-Coordinator, Minnesota Peace Project

Dr. John Prehn (United States)

Utah Campaign to Abolish Nuclear Weapons (UCAN)

Nancy Price (United States)

Co-Chair, Women's International League for Peace and Freedom, US/Earth Democracy Committee

Vanda Proskova (Czech Republic)

Vice-Chair, PragueVision

Co-convenor, Youth Fusion

Jane Pulkkinen (United States)

North Shore Friends, New England

Abe Quadan (Australia)

ADR Practitioner

Brian Quirk (United States)

President, Merrimack Valley People for Peace

Madonna Quixley (Australia)
Co-Convenor, Let's talk peace - Ballarat

John Raby (United States)
New Hampshire Peace Action

Lalita Ramdas (India)
CNDP India

Ehtisham Rana (Pakistan)
Lawyer. President, Peace and Humanity Foundation

Tanja Ranke (Germany)
Peace SOS

Paul Re (United States)
Paul Bartlett Re Peace Prize

Dr. Robert Read (Canada)
Rotarians for a World Free of Nuclear Weapons

Ernie Regehr (Canada)
Senior Fellow, The Simons Foundation Canada

Liz Remmerswaal (New Zealand)
*National Coordinator,
World Beyond War Aotearoa New Zealand*

John Reuwer (United States)
Physicians for Social Responsibility

Sally Reynolds (United Kingdom)
Movement for the Abolition of War

Ted Reynolds (United States)
University of Michigan Health Service (Retired)

William Rhind (United Kingdom)
*Member, Wimbledon branch of the Campaign for Nuclear
Disarmament (CND). Committee Member, The Gandhi Foundation
and Christian CND*

Pamela Richard (United States)
*Office Manager, Peace Action WI. Committee Member, Nuclear Ban
US Days of Action. Board Member, Tri-Valley Communities Against a
Radioactive Environment.*

Peter Rickwood (Canada)
Founder, Atomic Reporters

Maria Riehl (Austria)
*UN Office Vienna Director
Womens Federation for World Peace*

Antoinette Riley (Australia)
Marrickville Peace Group; ICAN; IPAN

Helena Robb (Canada)
Retired Teacher

Margaret E Robinson, RN (United States)
Cape Ann Local Action

Reihana Robinson (New Zealand)
World Beyond War member

Sunny Robinson (United States)
North Shore Coalition for Peace and Justice

Prof. Stephen Roddy (United States)
*Professor of Languages, Literatures, and Cultures.
University of San Francisco*

Eva Rodriguez Riestra (Australia)
Australian Network of Museums for Peace

Rich Rohde (United States)
Southern Oregon Housing for All

Rev. Dr. Renate Rose (United States)
Peace Action, UCC

Victoria Ross (United States)
Community Coordinator, WNY Peace Center

Kilian Roux (France)
Young Pugwash, France. PNND Research and Program Assistant.

Alain ROUY (France)
Board member, Mouvement de la Paix / International Peace Bureau

Gail Rowan (United States)
Lawyers Committee on Nuclear Policy

Mary Ruddy (Canada)
Grey Sisters of the Immaculate Conception

Prof Urs Rüegg (Switzerland)
*Professor of Pharmacology, University of Geneva. Member,
International Physicians for the Prevention of Nuclear War*

Jonathan Russell (United Kingdom)
Chair, CND North East Scotland/Campaigning for Peace

Ruth Russell (Australia)
Womens International League for Peace and Freedom

Joan Russow (Canada)
Co-ordinator, Global Compliance Research Project

Lucymarie Ruth (United States)
Motley Stones

Cassandra Ryan (Canada)
Toronto Raging Grannies

Lynn Sableman (United States)
Board President, WILPF St Louis

Noboru Sakiyama (Japan)
*President, Japanese Liaison Council of Second-Generation Atomic
Bomb Survivors*

Dr. Ariel Salleh (Australia)
Writer/activist

Alice Saltini (Italy)
Intern, CTBTO

Barry Samuel (United Kingdom)
Labour Party

Maria Cristina Sagarzazu (New Zealand)
Tauranga Moana Women for Peace

Richard Salvador (United States)

*Palau and Hawaii. Abolition 2000 Global Council
Pacific Justice & Reconciliation Center, Honolulu, Hawaii*

Irene Sanderson (United Kingdom)

North Cumbria CND

Michelle Santantonio (United States)

Chairperson, South Country Peace Group, Inc

Dr Beppe Savary-Borioli M.D. (Switzerland)

President, Physicians for Social Responsibility - IPPNW Switzerland

Lynette Saville (Australia)

MAPW - Medical Association for the Prevention of War

Laura Savinkoff (Canada)

Coordinator, The Boundary Peace Initiative

Deb Sawyer (United States)

President, Utah Campaign to Abolish Nuclear Weapons

Julie Schelling (United States)

*Outreach & Communications Director,
Voices for a World Free of Nuclear Weapons, a Cooperation Circle
of United Religions Initiative*

Lucie Scheuer (United States)

Board member, One Sunny Day Initiatives

Christa Schmaus (Germany)

Friedens-und Begegnungstauute Mutlangen

Sister Gladys Schmitz (United States)

Retired RN

Koisyne Schneider (Switzerland)

Owner, KULTURFIT

Dr. Thomas Schnyder-Lang M.D. (Switzerland)

IPPNW/PSR

Heide Schuetz (Germany)

Women's Network for Peace, Germany

Greg Schwartz (United States)

Editor-at-Large, EnviroNews.tv

Frieder Schwebel (Germany)

Braunschweig Peace Centre

Chaimae Sebbani (Germany/Morocco)

PNND research and program assistan

Dr. Agnes Segal (United Kingdom)

Movement for the Abolition of War

Aigerim Seitenova (Kazakhstan)

Youth Fusion

Sukla Sen (India)

Member, Abolition 2000 Global Council

Janice Sevre-Duszynska (United States)

Baltimore Nonviolence Center

Asha Sharma (India)

*Manager Finance and Accounts
Opendoors Fintech Private Limited*

Bruce Shay (United States)

*Women's International League for Peace and Freedom US section,
member DISARM Committee*

Sayre Sheldon (United States)

*Founding President and Present Board Member of WAND, (Women's
Action for New Directions).*

Andre Sheldon (United States)

Director, Global Strategy of Nonviolence

Dr. Yurii Sheliashenko (Ukraine)

Ukrainian Pacifist Movement

Tina Shelton (United States)

Chair, WILPF, Greater Philadelphia Branch

Shatabhisha Shetty (Australia)

Executive Director, Asia Pacific Leadership Network

Sumesh Shiwakoty (United States)

*Board Member/Asia Director,
United By Love*

Dr. Soumya Shree (India)

M.S. General Surgery. Member, IPPNW

Daya Sagar Shrestha (Nepal)

*Executive Director,
National Campaign for Sustainable Development Nepal*

Ruth Sillar (United Kingdom)

Teacher

Genie Silver (United States)

WILPF US

Les Simm (United Kingdom)

Executive Director, International Forum for Understanding

Merrill Simmons-Hansen (New Zealand)

Celtic New Zealander (Claddagh-Ireland. Glasgow Dundee Scotland)

Jennifer Allen Simons (Canada)

President, The Simons Foundation Canada

Kathy Sinai (United States)

Children of atomic veterans

Kuljeet Singh (United States)

Disarmament Coordinator, We, the World

Alice Slater (United States)

World Beyond War

Marla Slavner (Canada)

Board Member, The Canadian Voice of Women for Peace

Kasha Sequoia Slavner (Canada)

Founder/Filmmaker, The Global Sunrise Project

Jessica Sleight (United States)

Global Zero

Gar Smith (United States)

Co-founder and director, Environmentalists Against War

Robert M. Smith (United States)

Staff organizer, Brandywine Peace Community

William Wharton Smith III (United States)

East Bay Citizens for Peace

Regina Sneed (United States)

Life member Women's International League for Peace and Freedom

Elizabeth Snell (Canada)

Member, World Federalist Movement - Canada.

Atef Soliman (Egypt)

Gatef organization

Norman Solomon (United States)

National Director, RootsAction.org

David Somervell (United Kingdom)

Convener of Trustees, Peace & Justice – Scotland

Michaela Higgins Sørensen (Denmark)

Core Member, Youth Fusion

Genoveva Sotirova (Bulgaria)

Activist for human rights and equality

Heather Speight (United Kingdom)

Our precious planet and humanity

Robin Spencer (United Kingdom)

Reigate & Redhill CND

Cherrill Spencer (United States)

*Co-chair of the DISARM/End Wars Committee of WILPF US
Women's International League for Peace and Freedom US Section*

Christopher Spicer (United States)

Massachusetts Peace Action, Paulist Center of Boston

Martha Spiess (United States)

Chair, Peace Action Maine

Sia Spiliopoulou Åkermark (Aland Islands)

Director, The Åland Islands Peace Institute

Klaus Stampfer (Germany)

Augsburg Peace Initiative (Augsburger Friedensinitiative) AFI

Yvonne Stanford (Canada)

Member, Social workers for Social Justice

Mark Stansbery (United States)

Secretary, Community Organizing Center

Priscilla Star (United States)

Founder and Director, Coalition Against Nukes

Paul Steele (United Kingdom)

Campaign for Nuclear Disarmament (CND)

Stuart Stephenson (United Kingdom)

Extinction Rebellion Gravesham

Jean Stevens (United States)

Director, Taos Environmental Film Festival

Lucy Stewart (New Zealand)

Programme Manager, Disarmament and Security Centre Aotearoa

Rae Street (United Kingdom)

Campaign for Nuclear Disarmament

Prue Stringer (New Zealand)

Womens International League for Peace and Freedom - NZ

Colin Stuart (Canada)

Board Member, World Beyond War

Darnell Stephen Summers (Germany)

Stop The WAR Brigade

Tara Stuart (United States)

Trustee, National Peace Academy

Mustakim Sunny (Bangladesh)

Program Assistant, Parliamentarians for Nuclear Non-proliferation and Disarmament

Rastislav Šutek (Slovakia)

Platform for Peace and Humanity

Keith Suter (Australia)

Managing Director, Global Directions

Virginia Swain (United States)

Founder and Director, Institute for Global Leadership

Jane Swanson (United States)

President, San Luis Obispo Mothers for Peace

David Swanson (United States)

Executive Director, World BEYOND War

Bert Sweerts (Netherlands)

Board member, NVMP-Artsen voor vrede

Yuta Takahashi (Japan)

Co-founder, Know Nukes Tokyo

Elizabeth Talerma (United States)

CEO, Nucleus Impact

Hideko Tamura-Snider (United States)

Chair, One Sunny Day Initiatives

Terumi Tanaka (Japan)

*Hibakusha - Nagasaki bomb survivor. Secretary-General, Hidankyo
Organisation of Atomic and Hydrogen Bomb Sufferers*

Yukari Tangena-Suzuki (Netherlands)

Stichting Dialoog NJI

Pedro Tarak (Argentina)

Co Founder Sistema B. Member, World Future Council

Koozma Tarasoff (Canada)

Doukhobors

Akira Tashiro (Japan)

Appointed Senior Staff Writer, The Chugoku Shimibun

Dileepkumar Thankappan (United States)

CEO, World Yoga Community (UN NGO)

Ellen Thomas (United States)

Proposition One Campaign. Co-Chair, Disarm/End Wars Committee, WILPF US Section.

Cecili Thompson Williams (United States)

Executive Director, Beyond the Bomb

John Tierney (United States)

Executive Director, Council for a Livable World

Bridget Tiller (United Kingdom)

Co-Chair, Christian CND

Ruedi Tobler (Switzerland)

Chairman, Swiss Peace Council

Irene Tognetti (Australia)

Sydney Hiroshima Day Committee

Swee-Hin Toh (Canada)

Laureate, UNESCO Prize for Peace Education (2000)

Heinz Toller (United Kingdom)

Iona Community

Margery Toller (United Kingdom)

XR Peace

Davide Tommasin (Italy)

Founder of Nagayé Project

Prof. Nazli Töre (Turkey)

Turkish Council of Women

Aaron Tovish (Philippines)

Director, Zona Libre

Nina Tovish (United States)

Writer and artist

Carley Towne (United States)

Co-Director, CODEPINK

Melinda Tuhus (United States)

Retired

Stephen Tully (United Kingdom)

Retired

Earl Turcotte (Canada)

Canadian Pugwash Group and Group of Seventy Eight

Joseph Tsongo (DRC - Congo)

Coordinator, Amani-Institute ASBL

Hikomichi Umebayashi (Japan)

Special Advisor, Peace Depot

H.E. Baron Jideofor UMEH (Nigeria)

CEO/President, Ugonma Foundation

Shrilrishna Upadhyay (Nepal)

Sapros Nepal

Corazon Valdez-Fabros (Philippines)

Vice President, International Peace Bureau and Asia Europe Peoples Forum-Peace & Security Working Group

Prof. Theo van Boven (Netherlands)

Maastricht Human Rights Centre

Dr. Richard Van Dellen (United States)

Minnesota Peace Project

Phon Van den Biesen (Netherlands)

Co-President, International Association of Lawyers Against Nuclear Arms (IALANA)

Gido Van den Ende (Belgium)

Secretary, local green-left group Dilbeek

Dara Van Laanen (United States)

Early childhood teacher, administrator

Audrey van Ryn (New Zealand)

Freelance writer. Member, United Nations Association

Peter van Sluijs (Netherlands)

Coordinator, Civil Society Platform for Peacebuilding and Statebuilding

Catharina van Staveren (Netherlands)

Executive Committee Member and Goodwill Ambassador, Uniting For Peace - United Kingdom

Harry van Velsen (Netherlands)

Board Member, Dutch Peace Tribunal

Lizett Vasquez (Mexico)

Zona Libre

Dr Carlos Vassaux MD (Guatemala)

President, Association of Guatemalan Physicians and Scientists for the Prevention of War (IPPNW Guatemala)

WJE Verheggen (Netherlands)

NVMP-Arsten voor vrede

Divino Roberto Verissimo (Brazil)

President, Organization for Environmental Preservation

Stephanie Verlaan (Germany)

Assistant Coordinator, International Peace Bureau

Dr Ruth-Gaby Vermot (Switzerland)

President PeaceWomen Across the Globe, Switzerland

Jean E. Verthein (United States)

Self employed author

Marion Verweij (Netherlands)

National Chair, G100

Dr Anna Viacava M.D. (Italy)

Doctor

Carlos Villain Durain (Spain)

President, Spanish Society for International Human Rights Law

Margo Villanova (United States)

Member, Granny Peace Brigade

Maria Virjee (Canada)
Volunteer. Former Translator

Jacqueline Viteznik (United States)
Loretto Community (Sisters of Loretto)

Estelle Voeller (United States)
Peace House

Dominikus Vogl (Germany)
Hainrichs Institute for Peace and Sustainability Solutions

Miriam Volkmann (Germany)
American Voices Abroad

Moudaina Vousso (Chad)
Fondation pacifique hitimana

Dr. Helge Waal (Norway)
Professor emeritus, Norske leger mot atomkrig (Norwegian doctors against nuclear weapons)

Fay Waddington (Australia)
Just Peace Qld Member

Rene Wadlow (United States)
President, Association of World Citizens

Linda Walker (United Kingdom)
Co-ordinator, High Peak Green New Deal

Dr Martin Walter MD (Switzerland)
IPPNW Switzerland

Alexandra Wandel (Germany)
Chair, Management Board, World Future Council

Harry Wang (United States)
President, Physicians for Social Responsibility/Sacramento

David Wardrop (United Kingdom)
Chair, Westminster United Nations Association

Alyn Ware (New Zealand)
*PNND Global Coordinator
Director, Basel Peace Office
Member, World Future Council*

Marlene Ware (New Zealand)
Tauranga Moana Womens Peace Group. Amnesty International, Aotearoa/New Zealand

Joy Warner (Canada)
Culture of Peace Hamilton

Marguerite Warner (Canada)
Member, Peace Alliance Winnipeg

Barbara Warren (United States)
Chapter Director, Physicians for Social Responsibility (PSR) Arizona

Dr. Bohdan Wasilewski MD, PhD (Poland)
IPPNW Polish Section

Joseph Wasserman (United States)

Yosuke Watanabe (Japan)
*Researcher, Peace Depot
Member, Abolition 2000 Coordinating Committee*

Dr Elizabeth Waterston (United Kingdom)
Former Coordinator Medact Nuclear Weapons Group

Dr. Anne Watson (United Kingdom)
Retired General Practitioner

Dave Webb (United Kingdom)
Yorkshire CND. Member, Abolition 2000 Coordinating Committee.

Dr. Christian Weber M.D. (Switzerland)

John Weiser (United States)
Member, Voices for a World Free of Nuclear Weapons

Sally Weiss (United States)
*Member of the Coordinating Committee
UFPJ - United for Peace and Justice*

Shengke Wen (United States)
President, UNNGO WPTV

Ann Wertheimer (Germany)
Chair, American Voices Abroad Berlin

Jessica West (Canada)
Senior Researcher, Project Ploughshares

Arthur West (United Kingdom)
Kilmarnock and Loudoun Trades Union Council

Thomas Westheimer (United States)
NH Peace Action and former Iran Peace Corps volunteer

Michael Wheatley (Canada)
World Federalist Movement

Philip White (Australia)
Friends of the Earth Adelaide

Sister Rebecca White (United States)
Ursuline Sister of Mount Saint Joseph NonViolent Owensboro

David Wick (United States)
President, Culture of Peace Commissions

Dr. Loren Wieland (United States)
Sierra Club/negative population growth

Anders Wijkman (Sweden)
Honorary President, Club of Rome. member, World Future Council

Dr Alison Wilcock (Canada)
Physicians for Global Survival

Peter Wilk (United States)
*Administrative Chair
Back from the Brink Coalition*

Patricia Willis (Canada)
Denman Island Peace Group

Dr (med) Andrew Winnington (New Zealand)
IPPNW New Zealand

Richard Witham (Canada)

IPPNW Canada Sudbury chapter

Tatsuya Yamada (Japan)

International Association of Facilitation

Margaret Young (Canada)

Peace Quest Cape Breton

Nuala Young (United Kingdom)

Aldermaston Women's Group

Ichiro Yuasa (Japan)

Peace Depot

Hidehiko Yuzaki (Japan)

President, Hiroshima Organization for Global Peace (HOPE)

Jill Zamek (United States)

SLO Climate Coalition

Dr Jean Pascal Zanders (Belgium)

The Trench

Angie Zelter (United Kingdom)

Founder, Trident Ploughshares.

Co-Founder, Reforest the Earth, UK. Right Livelihood Award Laureate 2001.

Susan Zipp (Switzerland)

Association of World Citizens

Mikhail Zorich (United States)

Project Director, Multicultural Arts Exchange

Lawrence Zweig (Germany)

Board Member,

Solidarity International, Germany